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**PASSALONG**

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**MA-2110 - PASSALONG  
REISSUED 1/01/06 – CHANGE NO. 05-06**

**I. INTRODUCTION TO PASSALONG**

To preserve Medicaid coverage for certain groups of individuals who lose SSI, Congress enacted special Medicaid eligibility provisions. These provisions require the State to continue to evaluate specified groups of former SSI and SA recipients under categorically needy criteria. Qualified individuals are eligible for a disregard of certain RSDI benefits. This is called passalong. Passalong only applies to PLA budgeting and to Step 1 of LTC budgeting.

There are four eligibility groups for passalong. They are the COLA passalong (Pickle Amendment Group), Disabled Widow(er)s, Early Widow(er)s and Disabled Adult Children (DAC). A former State/County Special Assistance recipient may also qualify for passalong in any of these four groups as long as he continues to reside in an adult care home, even if the individual never received SSI.

Once an individual is determined to be passalong eligible in one of the above groups, always consider that individual as passalong in subsequent redeterminations and applications unless one of the eligibility requirements for that passalong group changes. You must document passalong eligibility or ineligibility and the reason in the permanent case record. [Attachment 2](#) can be used for this purpose. When evaluating for passalong eligibility, evaluate eligibility in all applicable passalong groups. For individuals receiving Social Security as widow(er)s or as Disabled Adult Children, evaluate under sections III., IV., or V. below (as applicable) before evaluating under II.

**II. COLA PASSALONG (PICKLE AMENDMENT GROUP)**

**A. Eligibility Requirements**

1. Currently receives RSDI benefits;
2. Was eligible for and received RSDI (Social Security) and either SSI or State/County Special Assistance (SA) concurrently for at least one month after April 1, 1977 (or is treated as having received them concurrently under 4. below); and
3. Lost SSI or SA for any reason but would currently be eligible if the total amount of all COLAs since losing SSI or SA benefits were excluded from countable income.
4. Individuals who received SSI and then were found retroactively eligible for RSDI are considered to have received SSI and RSDI concurrently. See Example 1 below.

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5. If passalong eligibility is based on prior receipt of SA (not SSI), the individual must currently reside in an adult care home.

**B. Verify Individuals Who Lost SSI or SA Eligibility.**

Applicants/recipients need not claim passalong status. Use the “Screening for Medicaid Eligibility under the Pickle Amendment” ([Attachment 1](#)) to determine if the individual may be eligible for COLA passalong. However, many individuals may not be able to remember when or if they received SSI or Special Assistance. Fully investigate passalong eligibility in every case where the individual is otherwise over income for CN MAABD because of income from Social Security. If the individual clearly states he has never received SSI or SA, then document in the record that there is no passalong eligibility.

Use the following resources to identify individuals who lost SSI or SA eligibility:

1. SDX - The Medicaid Eligibility Code field indicates the eligibility status. If the code is R, D or W, the individual is ineligible for an SSI payment. SDX will not show SSI terminations prior to 01-01-95. If an SSI termination may have occurred prior to that date, call SSA.
2. EIS produces the 503 Leads Report (DHREJA COLA 503 LEADS) when the RSDI COLA mass change processes. The current report and prior year reports are on NCXPTR. The 503 Leads Report identifies individuals who lose SSI eligibility due to an increase in RSDI benefits. Annual review of COLA passalong eligibility based on these reports is required. However, these reports are incomplete and do not identify many passalong eligible individuals. SSI may have been terminated for a reason other than the COLA but the individual may still be passalong eligible. Such persons will not appear on this report.
3. SSI Termination Report – Refer to [MA-1000](#), SSI Medicaid – Automated Process and [EIS-4200, Part Eight](#).
4. For individuals in assisted living who may have been terminated from Special Assistance, complete an inquiry into the Eligibility Information System.

**C. Verify and Document the Following Factors for Potential Passalong Eligibility.**

1. The date SSI or SA benefits were terminated on or after April 1977.
2. The current amount of the a/r’s RSDI.
3. The amounts of all RSDI COLAs the a/r received since SSI or SA was terminated.
4. Contact the local Social Security Office if unable to verify benefits using BENDEX, SDX, SOLQ, case record or SSA letter.

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**D. Once You Determine That the Individual is Passalong Eligible Take the Following Steps To Determine the Countable RSDI Income.**

1. Disregard any COLAS received after SSI or SA was terminated for any reason from the current RSDI income for the a/r.
2. If there is a financially responsible person (spouse or parent) who receives Social Security benefits, also disregard all COLA's received by that person since the a/r was terminated from SSI or SA.
3. The result is the countable RSDI income.

NOTE: Refer to Attachment 3 for assistance in deducting all Social Security cost of living adjustments (COLA) received since the last month in which he or she was eligible for both Social Security and SSI or Social Security and SA. Be sure to use the current chart.

**E. Add the Countable RSDI Income to Other Countable Earned and Unearned Income and Compare to the Current SSI or SA Income Limit. (Use the 1/3 Reduced Income Limit If Appropriate.)**

1. If the countable income is below the current SSI or SA income limit, continue to evaluate as categorically needy. This person is eligible under passalong.
2. If the countable income is above the current SSI or SA income limit, the individual is not eligible for passalong. Evaluate as medically needy. **DO NOT** disregard COLAs. This person is ineligible under passalong. If ineligible for passalong, count current RSDI income.

**EXAMPLE 1:** (COLA Passalong) Jane, age 55, lives alone in her own home in 2009. Her countable assets are less than \$2,000. She receives RSDI benefits in the amount of \$890 a month in 2009, which is over the Categorically Needy income limit for Medicaid of \$867 a month. She has been told by DSS that she has a large Medicaid deductible she must meet prior to Medicaid authorization. Jane applied for RSDI and SSI in October 1985, alleging disability beginning October 1984. She was approved for disability in October 1986 as of her alleged onset date. She was initially paid SSI for October 1985 through December 1986 under SSA procedures which normally pay SSI before Title II (in order to provide Medicaid eligibility).

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She received her first RSDI check in December 1986, which caused her SSI to terminate at the end of December 1986. She also got back RSDI benefits during the same time period which were reduced by the amount of SSI she had received. Her regular RSDI monthly payment exceeded the income limit for SSI. Disregarding RSDI COLAs since the 1986 SSI termination, multiply  $\$890 \times .499$  (the percentage for 1986 SSI terminations from [Attachment 3](#)). This leaves \$444 which is under the 2009 SSI income limit. Jane is Medicaid eligible based on COLA passalong (but not SSI eligible).

**EXAMPLE 2:** (COLA Passalong) Joe has lived in an assisted living facility since 1990. He is 72 yrs old in 2009 and has received Social Security since 1985 on his own record, first disability benefits, now retirement. He has no assets. In 2009 he receives \$950/month in RSDI benefits. He started getting Special Assistance (SA) to help pay his rest home bill in 1990. He started getting income of \$350/month from a private pension in 1995, which is the amount he still receives. The pension income caused his SA (and therefore Medicaid) to terminate as over income in July 1995. He has no other income. Multiplying Social Security COLA's since July 1995 to his 2009 RSDI check equals \$646 ( $\$950 \times .680$  -see [Attachment 3](#)). \$646 plus \$350 is \$996, minus \$20, equals \$976, which is under the 2009 SA income limit. Joe is eligible for Medicaid under the COLA passalong (but he is not eligible for SA).

**EXAMPLE 3:** (COLA Passalong) In 2009, Jane lives at home with husband Joe. Joe is 75 years old and gets RSDI retirement of \$675/month. He never received SSI. Jane is age 70 and receives \$550/month in RSDI benefits. (Both figures include Medicare premiums). Their joint income of \$1,225 is over the MAD categorically needy income limit for couples of \$1,167 even after subtracting the \$20 disregard. Jane received both RSDI and SSI until 1991 when she married Joe, which made her ineligible for SSI beginning in 1991 based on their combined income. Multiplying both Joe and Jane's COLA's since Jane's SSI terminated ( $\$550 \text{ plus } \$675 \text{ equals } \$1,225 \times .604$  - see [Attachment 3](#)) and rounding down equals \$739, then subtracting \$20, leaves \$719, which is under the SSI couples' income limit of \$976 for 2008. Jane, but not Joe, is eligible for Medicaid under the COLA passalong because she is the one who received SSI.

## **F. Documentation**

Use [Attachment 2](#) to document whether or not the individual is passalong eligible. If eligible as passalong, code the individual as "PC" in the Individual Special Use field on the individual level in EIS. If you find an individual who is eligible for passalong due to loss of SA and who is currently residing in an adult care home, contact the EIS Unit for procedures to follow to put this person in EIS.

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**G. Redeterminations**

At subsequent reviews, determine if the individual still qualifies as passalong. Evaluate the income of the recipient. If countable income after deducting COLAS results in ineligibility for SSI or SA, the individual is no longer eligible as COLA passalong. Evaluate under other passalong categories.

**III. DAC PASSALONG**

**A. Eligibility Requirements**

1. Currently entitled to and receives RSDI benefits as a disabled adult child (DAC) on a parent's record due to the retirement, death or disability of a parent (over age 18);
2. Has blindness or a disability which began before age 22 (RSDI benefits did not have to begin prior to age 22);
3. Lost SSI or SA due to receipt of or increases in the RSDI benefit; and
4. Would currently be eligible for SSI or SA if you disregard the current RSDI benefit.
5. If DAC passalong eligibility is based on former receipt of SA (not SSI), the individual must currently reside in an adult care home.

**B. Identify Individuals Who Lost SSI or SA Eligibility Due to Receipt of DAC RSDI Benefits.**

Applicants/recipients need not claim passalong status. However, many individuals may not be able to remember when or if they received SSI or Special Assistance. Fully investigate passalong eligibility in every case where the individual is otherwise over income for CN MAD because of income from Social Security. If the individual clearly states he has never received SSI or SA, then document in the record that there is no passalong eligibility.

Use the following resources to identify individuals who lost SSI or SA eligibility:

1. SDX - The Medicaid Eligibility Code field indicates an eligibility status code of "D" for a Disabled Adult Child. SDX will not show SSI terminations prior to 01-01-95. If an SSI termination may have occurred prior to that date, call SSA.
2. SSI Termination Report – Refer to [MA-1000](#), SSI Medicaid – Automated Process, and [EIS-4200, Part Eight](#).

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3. For individuals receiving RSDI DAC benefits who may have lost SSI prior to January 1, 1995, verify through the case record or the local Social Security Office. The Social Security Claim Number suffix is “C” if the a/r receives as a disabled adult child. However, children other than DAC’s can also have a “C” suffix.
4. For individuals in assisted living who may have been terminated from Special Assistance, complete an inquiry into the Eligibility Information System (EIS).

**C. Verify DAC Passalong Eligibility Factors.**

1. The date SSI or SA benefits were terminated.
2. The current amount of the a/r’s RSDI disabled adult child benefit.

**D. Once You Determine the Individual is Passalong Eligible Disregard All the Current RSDI Income.**

**E. Compare Other Countable Earned and Unearned Income to the Current SSI or SA Income Limit. (Use the 1/3 Reduced Income Limit If Appropriate).**

1. If the countable income does not exceed the current SSI or SA income limit, continue to evaluate as categorically needy determining eligibility without counting RSDI. The person is eligible under passalong.
2. If the countable income is above the current SSI or SA income limit, determine eligibility counting RSDI benefits. **DO NOT** disregard the RSDI income. This person is ineligible under passalong. If ineligible, document the case record and count current RSDI income.

**EXAMPLE 4:** (DAC Passalong) Jean is an adult living alone at home who receives RSDI benefits on the record of her deceased father based on her disability, which began before she was age 22. She has no assets. The 2009 amount of her RSDI benefit is \$1,200. She also receives a private pension of \$500 per month. Jean received SSI until her father died in 1995. Her SSI then stopped because of her receipt of RSDI benefits. Jean is eligible for CN MAD under the DAC passalong because after disregarding her entire Social Security check, her other income of \$500, less \$20, is under the 2009 SSI limit. The SDX also shows her status as “D.”

**F. Documentation**

Use [Attachment 2](#) to document whether or not that the individual is passalong eligible. If eligible as passalong, code the individual as “PD” in the Individual Special Use field on the individual level in EIS. If you find an individual who is eligible for passalong due to loss of SA and who is currently residing in an adult care home, contact the EIS Unit for procedures to follow to put this person in EIS.

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**G. Redeterminations**

At subsequent reviews, determine if the individual still qualifies as passalong. Evaluate the income of the recipient. If the individual would be ineligible for SSI or SA under current income standards even after deducting the entire current RSDI benefit, the individual is no longer eligible as passalong.

**IV. WIDOW(ER)S (INCLUDING SOME SURVIVING, DIVORCED SPOUSES) NOT RECEIVING MEDICARE**

**A. Eligibility Requirements**

1. Lost SSI or SA benefits due to receipt of RSDI benefits;
2. Not yet eligible for Medicare Part A;
3. At least age 50, but not yet attained age 65; and
4. Would currently be eligible for SSI or SA benefits if they were not receiving RSDI benefits.
5. If passalong eligibility is based on prior receipt of SA (not SSI), the individual must currently reside in an adult care home.

**B. Identify Individuals Potentially Eligible as Early Widow(er)s (Not Receiving Medicare).**

Applicants/recipients need not claim passalong status. However, many individuals may not be able to remember when or if they received SSI or Special Assistance. Fully investigate passalong eligibility in every case where the individual is otherwise over income for CN MAD because of income from Social Security. If the individual clearly states he has never received SSI or SA, then document in the record that there is no passalong eligibility.

Use the following resources to identify individuals who lost SSI or SA eligibility:

1. SDX - The Medicaid Eligibility Code field indicates the eligibility status of “W” for a widow(er). SDX will not show SSI terminations that occurred prior to 01-01-95. If an SSI termination may have occurred prior to that date, call SSA.
2. SSI Termination Report. Refer to [MA-1000](#), SSI Medicaid-Automated Process, and [EIS-4200, Part Eight](#).
3. Verify status by the case record or through the local SSA.

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4. For individuals in adult care homes who may have been terminated from Special Assistance, complete an inquiry into the Eligibility Information System (EIS).

**C. Verify Early Widow(er)s Eligibility Factors.**

1. The current amount of the a/r's RSDI benefit.
2. The a/r's current ineligibility for Medicare Part A.

**D. If You Determine the Individual is Passalong Eligible, Disregard All the RSDI Income.**

**E. Compare Other Countable Earned and Unearned Income to the Current SSI or SA Income Limit. (Use the 1/3 Reduced Income Limit if Appropriate.)**

1. If the countable income does not exceed the current SSI or SA income limit, determine eligibility excluding RSDI benefits. This person is eligible under Passalong.
2. If the countable income is above the current SSI or SA income limit, the individual is not entitled to passalong. **DO NOT** disregard the RSDI income. This person is ineligible under passalong. If ineligible, count the current RSDI income.

**EXAMPLE 5:** (Early Widow) Jan lives at home alone. She has assets worth less than \$2,000. She gets Social Security widow's benefits of \$900/month in 2009, which is over the Categorically Needy income limit for Medicaid. She has been told by Social Services she has a huge deductible to meet to get Medicaid. Jan received SSI disability benefits beginning in 2005 until her husband died in 2006, when she became eligible for widow's benefits. She doesn't yet receive Medicare. Disregarding her entire Social Security check would make her eligible for SSI under current rules. Jane is eligible for CN MAD under the widow(er)s passalong.

**F. Documentation**

Use [Attachment 2](#) to document whether or not that the individual is passalong eligible. If eligible as passalong, code the individual as "PW" in the Individual Special Use field on the individual level in EIS. If you find an individual who is eligible for passalong due to loss of SA and who is currently residing in an adult care home, contact the EIS Unit for procedures to follow to put this person in EIS.

**G. Redeterminations**

At subsequent reviews, determine if the individual still qualifies as passalong. Evaluate the income of the recipient. If the individual would be ineligible for SSI or SA after disregarding the RSDI income, the individual is no longer eligible as passalong.

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**V. WIDOW(ER)S (INCLUDING SOME UNMARRIED, DIVORCED SPOUSES) WHO LOST SSI IN 1984**

**A. Eligibility Requirements**

1. Be disabled (or were determined disabled by SSA until age 65).
2. Have received SSI or SA benefits in December 1983 but lost eligibility in January 1984 due to a statutory elimination of an additional benefit reduction factor for widow(er)s before age 60 who were entitled to widow(er)s benefits based on disability since January 1984;
3. Would currently be eligible for SSI or SA except for the receipt of RSDI benefits.
4. If passalong eligibility is based on former receipt of SA, the individual must currently reside in an adult care home.

**B. Identify Individuals Who Lost SSI Eligibility.**

Applicants/recipients need not claim passalong status. However, many individuals may not be able to remember when or if they received SSI or Special Assistance. Fully investigate passalong eligibility in every case where the individual is otherwise over income for CN MAD because of income from Social Security. If the individual clearly states he has never received SSI or SA, then document in the record that there is no passalong eligibility.

Use the following resources to identify individuals who lost SSI or SA eligibility:

1. The RSDI Claim number suffix will be “D” or “W” if the a/r receives as a disabled widow(er)/surviving divorced spouse.
2. SDX - The Medicaid Eligibility Code field indicates the eligibility status of “W” for a widow(er).
3. For individuals receiving as a Disabled Widow(er) prior to January 1, 1995, verify status by the case record or through Social Security Administration.

**C. Verify Disabled Widow (er)s Eligibility Factors.**

1. The date SSI benefits were terminated (Will be January 1984.)
2. The current amount of the a/r’s RSDI Disabled Widow benefit.

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**D. If You Determine the Individual is Passalong Eligible, Disregard All the RSDI Income.**

**E. Compare Other Countable Earned and Unearned Income to the Current SSI or SA Income Limit. (Use the 1/3 Reduced Income Limit If Appropriate.)**

1. If the countable income does not exceed the current SSI or SA income limit, determine eligibility excluding RSDI benefits. This person is eligible under Passalong.
2. If the countable income is above the current SSI or SA income limit, the individual is not entitled to passalong. **DO NOT** disregard the RSDI income. This person is ineligible under passalong. If ineligible, count the current RSDI income.

**F. Documentation**

Use [Attachment 2](#) to document whether or not that the individual is passalong eligible. If eligible as passalong, code the individual as “PW” in the Individual Special Use field on the individual level in EIS. If you find an individual who is eligible for passalong due to loss of SA and who is currently residing in an adult care home, contact the EIS Unit for procedures to follow to put this person in EIS.

**G. Redeterminations**

At subsequent reviews, determine if the individual still qualifies as passalong. Evaluate the income of the recipient. If other income, along with disregarding the RSDI income, still results in ineligibility, the individual is no longer eligible as passalong. If ineligible, count the RSDI income.